NATIONAL DOMESTIC VIOLENCE AND FIREARMS RESOURCE CENTER

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Battered Women's Justice Project



ACKNOWLEDGEMENT

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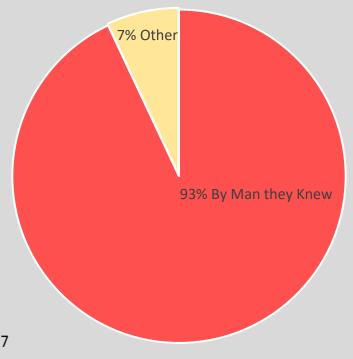
Why Firearms Restrictions in Domestic Violence Cases?

Some Statistics Follow:



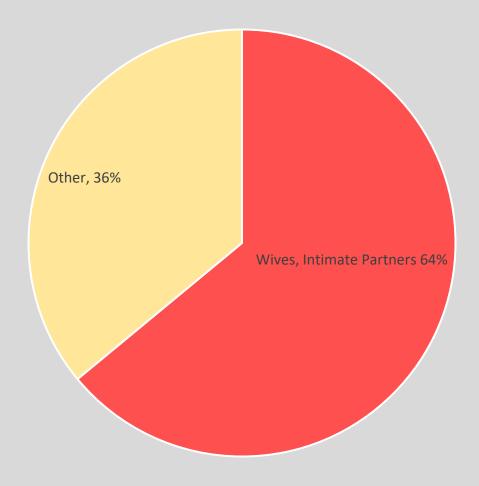
Not by Strangers

In this Country 93% of Women Murdered are Killed by a Man they Knew





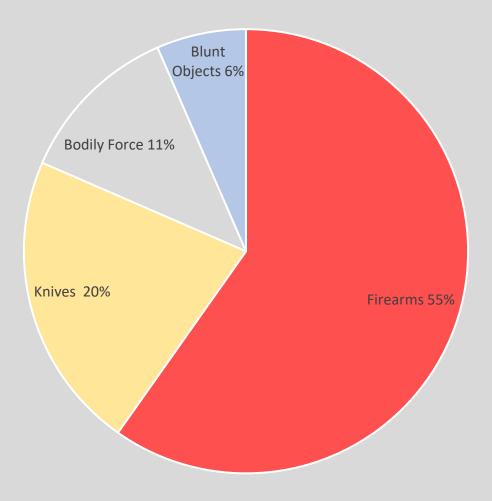
Of these, 64 percent were wives or intimate acquaintances of their killers. When Murder Women, Violence Policy Center, 2017





Firearms Account for Over Half

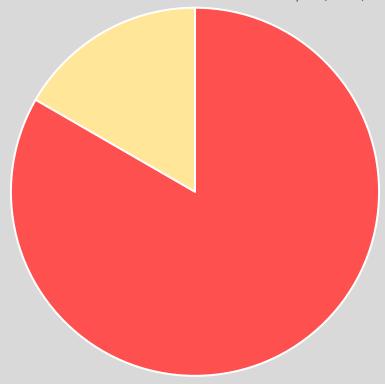
When Men Murder Women, Violence Policy Center 2017





The Presence of a Firearm Makes Domestic Violence Fives Times More Likely to be Lethal

Campbell, et al., Risk Factors for Abusive Re





Follow Through and Enforcement Lacking

- Federal law prohibits possession or acquisition of firearms by domestic abusers. 18 U.S.C. 922(g)(8) & (9)
- In addition, many states require surrender of firearms, or else authorize seizure following imposition of domestic violence injunction or conviction for Misdemeanor Crime of Domestic Violence. Giffords Law Center
- In many communities, these laws are not effectively implemented.



Enforcement of Existing Laws

• Recent research suggests that *actively enforcing* firearm surrender laws results in a reduction of female intimate partner homicides. Zeoli, et al 2017



National Domestic Violence and Firearms Resource Center

MISSION:

 Provide Technical Assistance in Development and Implementation of Firearms Prohibitions

 Provide Unified Voice on Issues Surrounding Domestic Violence and Firearms

What the Resource Center and Website Offer

- Technical Assistance
- Training
- Consultation
- Information
- Crisis Response



Technical Assistance

- In-depth and Hands-on Assistance to Local Communities Requesting Assistance in Implementing or Improving Firearm Restriction Protocols
- Individually Tailored Consultations, Including Training of Local Stakeholders
- All Aspects Surrounding the Issue, Including Planning, Collaboration, Problem-Solving, Logistics



Training

- National, Regional and Local Trainings
- Regularly Scheduled Webinars
- Focused Primarily on Implementation of Existing Laws Restricting Access to Guns by Abusers as well as Effective Strategies for Removing Guns from Abusers
- Dates, Times and Registration Information through the Safer Families,
 Safer Communities Website



Consultation

- Online or by phone
- Answers
- Referrals
- Suggested Best Practices



Information

The Safer Families, Safer Communities Website offers current and archived information on emerging trends and recent news on efforts to reduce domestic firearm violence around the country through:

- Quarterly e-newsletters
- Articles
- Community spotlights
- Webinars
- Trainings
- Interactive Library (legal authorities, research, sample forms)



Crisis Response

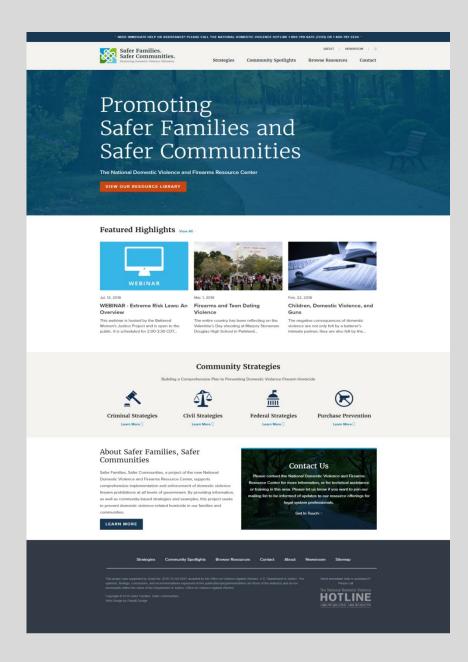
- Safer Families, Safer Communities is Dedicated to Reducing and Ultimately Eliminating Domestic Violence Involving Firearms
- Until that Goal is Achieved, We Anticipate that more Tragedies will Occur.
- Crisis Response to Local Tragedies is Available in Two Forms:
 - Planning for Unexpected Tragedies
 - Immediate Response in the Aftermath
 - Contact Safer Families, Safer Communities for more Information



Safer Families, Safer Communities Website

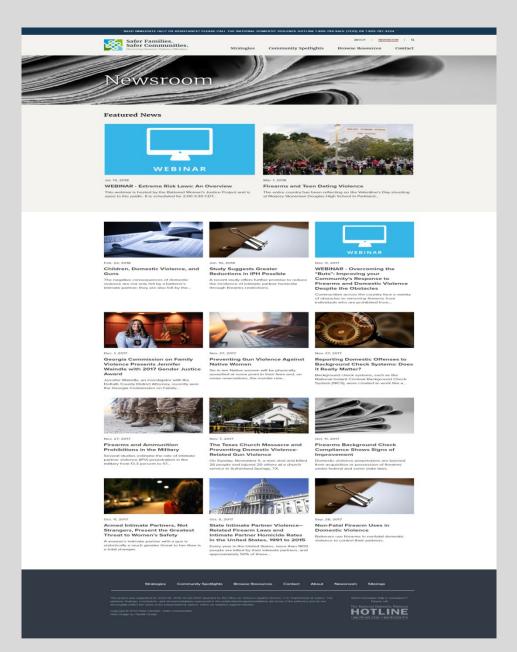


Home Page



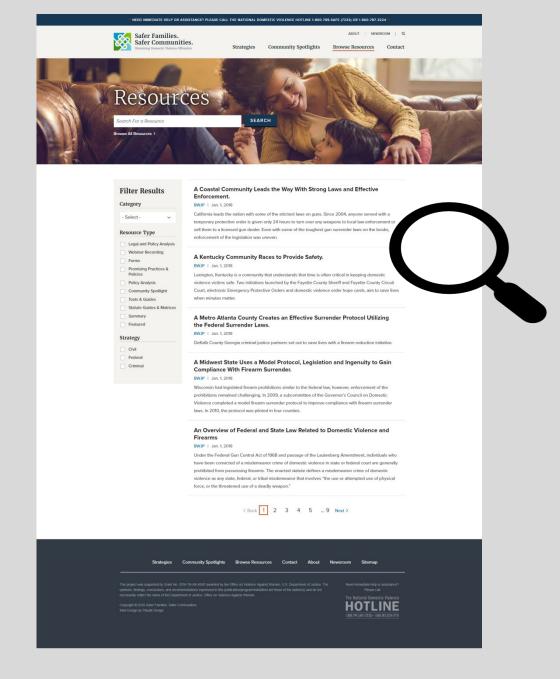


Newsroom

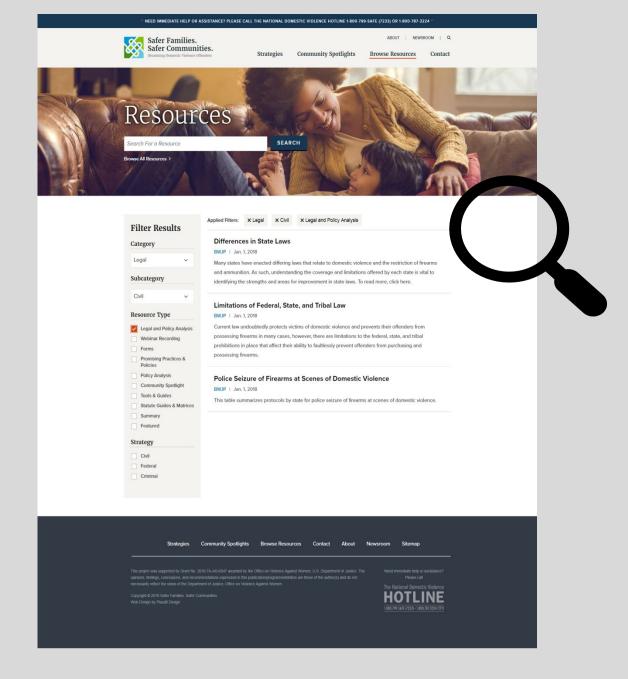




Resources Library

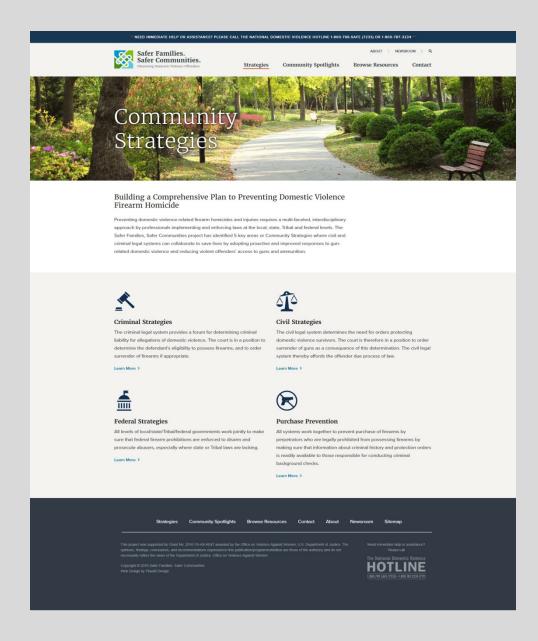






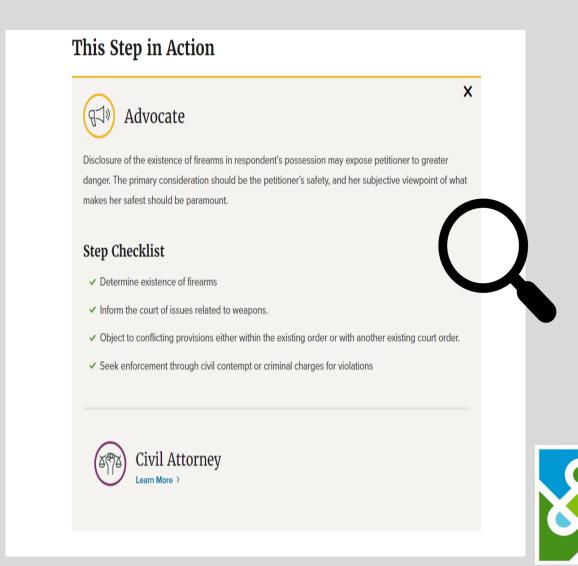


Community Strategies

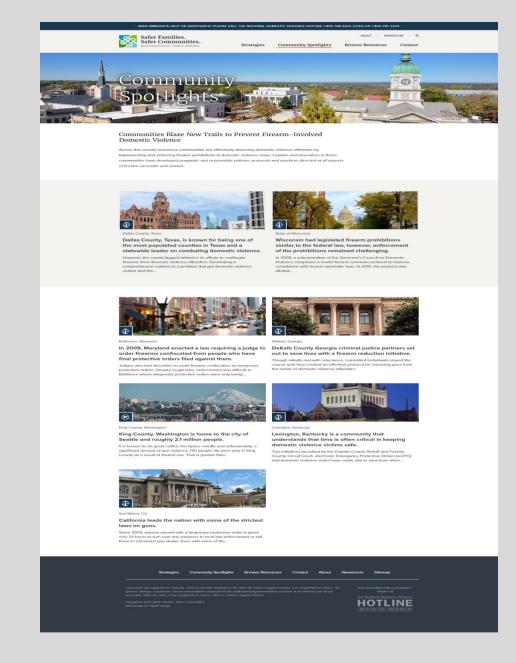




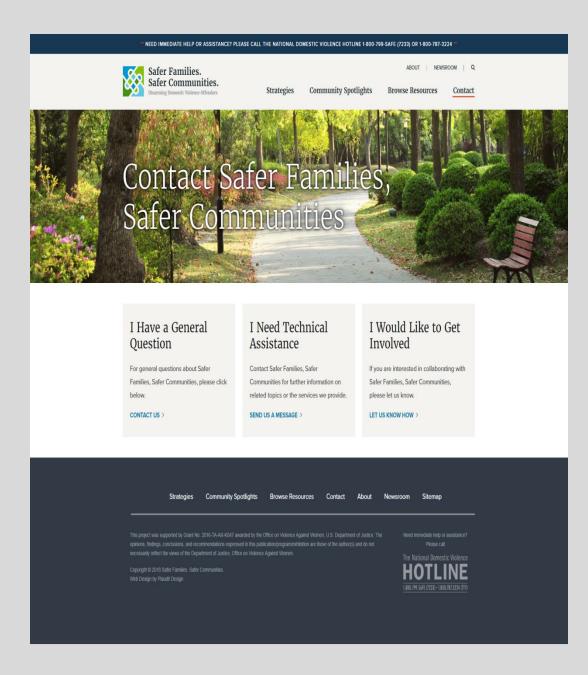
Steps for Advocates



Community Spotlights



Contact





Contact

• preventdvgunviolence.org

• David W. Keck

• (920) 602-3109

dkeck@bwjp.org



The National Council of Juvenile and Family Court Judges: Technical Assistance and Training on Civil Protection Orders and Addressing Firearms in DV Cases

Presenter:

Darren Mitchell, Consultant

National Council of Juvenile and Family Court Judges

NCJFCJ: Technical Assistance and Training

Civil Protection Orders

- Technical assistance to courts, judges, and other professionals on the issuance, service, and enforcement of protection orders.
- Webinars and workshops on CPO topics, including custody and visitation, victim autonomy, compliance review, and firearms surrender.
- Based on the principles, practices, and strategies in the CPO Guide.

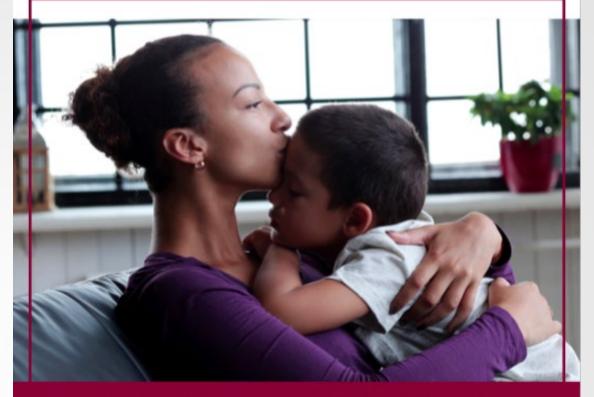


CIVIL PROTECTION ORDERS:

A Guide for Improving Practice

Civil Protection Orders

- On-site multi-disciplinary training based on an interactive curriculum that is designed to help communities assist victims with a unified, cohesive, and reliable response.
- Roundtables and other structured discussions with judges and justice system professionals to explore challenging issues.
- These discussions often lead to the development of new resources for judges and other professionals.
 - In 2017, the NCJFCJ adopted the principles and practices in Custody and Visitation in Civil Protection Orders: Guiding Principles and Suggested Practices for Courts and Communities, the outgrowth of a roundtable on the topic held in 2016.



Custody and Visitation in Civil Protection Orders:

Guiding Principles and Suggested Practices for Courts and Communities





Firearms and Domestic Violence

- Training and technical assistance for courts and communities to help them identify gaps and resolve problems with the enforcement of firearms prohibitions
- Firearms Technical Assistance Project (FTAP)

FTAP Objectives

- Provide intensive technical assistance to seven diverse project sites working to improve their response to firearms in criminal and civil domestic violence cases
- Obtain and disseminate information about effective strategies and lessons learned
- Identify approaches that protect victims, children, and others while promoting victim autonomy and safeguarding offenders' due process rights
- Facilitate peer-to-peer mentoring and other vehicles to promote idea-sharing and problem-solving among communities

FTAP Structure

- Seven project sites (at least two tribal communities):
 Currently conducting site-selection visits to ten sites
- Diversity: geographic, demographic, legal framework, leadership, challenges to be addressed
- Focus on both civil and criminal domestic violence cases
- Evaluation component: quantitative and qualitative measures of project success
- Intensive TA and training, peer-to-peer mentoring and idea-sharing

Why is this work so challenging? What type of resistance do you encounter?

Why is this work so challenging?

- 1. Please think by yourself about resistance you've encountered when trying to improve your community's response to firearms in DV cases—or that you anticipate encountering when you begin this work (3 mins)
- 2. Discuss your most significant challenge with your neighbor (5 mins)
- 3. Report out

Overcoming the "Buts": Forms of resistance

General resistance and concern

- "But we don't have the resources (personnel, money) to do anything new"
- "But we have a really strong gun culture"
- "But I'll never get re-elected"
- "But our [judge, police chief, sheriff, prosecutors, etc.]
 will never buy in to this"

General resistance and concern

- "But he'll just use another weapon"
- "But he'll just give it to his friend, brother, dad, etc."
- "But we don't have anywhere to store the guns"
- "But he can get a gun illegally no matter what we do"
- "But this is just another intervention that will disproportionately affect communities of color"

Resistance to specific strategies

- Courts should issue orders to surrender firearms in conjunction with criminal orders (conditions of release, etc.) and civil protection orders
 - "But our courts don't have the authority to prohibit possession and/or order surrender of firearms"
- Law enforcement officers should seize firearms at the scene of a domestic violence incident and upon service of protection orders requiring surrender
 - "But our law enforcement officers don't have the authority to take firearms"

Resistance to specific strategies

- Local and state/tribal agencies should collaborate with their federal counterparts to provide a coordinated response to firearms in domestic violence cases
 - "But the feds never return our call"
- Communities should ensure that information about misdemeanor domestic violence convictions and civil and criminal protection orders that meet the requirements of the federal firearm prohibitions are made accessible to the National Instant Criminal Background Check (NICS) system through the available national databases
 - "But our tribe can't get access to the federal databases"

Overcoming the "buts"

"We have a strong gun culture" "I'll never get re-elected"

- Frame discussion as public-health problem
 - Know the data and statistics
 - Draw from national and local data (are there fatality reviews? Does your state coalition compile data re: DV homicides?)
- Focus on fact that prohibitions and surrender orders only apply to those convicted or subject to protection orders, with due process protections
- Emphasize support among other key stakeholders, especially prominent law enforcement and prosecution officials
 - Provide a united front

"We have a strong gun culture" "I'll never get re-elected"

- Responsible and concerned gun owners are terrific allies
- Gun rights groups have supported (or at least not opposed) legislation addressing firearms and DV in states around the country
 - Recognition that the laws and implementation efforts target people who have been court-adjudicated as abusive and dangerous
- Others jurisdictions with a strong "gun culture" have done it
 - Examples include KY, TX, VT, WV, and others
 - Lessons learned can be shared

"We don't have the resources (personnel, money)"

- Many sources of funding may be tapped
 - FPSI
 - Improving Criminal Justice Responses to Sexual Assault,
 Domestic Violence, Dating Violence, and Stalking Grant Program
 - STOP Violence Against Women Formula Grant Program
 - National Criminal History Improvement Program
- Some strategies pay for themselves
 - Storage fees, to be discussed
- Existing personnel may be leveraged
 - Court resource coordinators (can facilitate monitoring)
- Efficient forms and processes can reduce time demands
 - Example: Require return receipt for gun surrender; hearing cancelled if received by court

"But our [judge, police chief, sheriff, prosecutors, etc.] will never buy in to this"

- Lack of buy-in and collaboration can be overcome by convening frank conversations that lead to a shared purpose for doing the work and a shared understanding of the challenges
 - Bringing in an outsider to facilitate can be helpful
- Obtaining buy in by each stakeholder group can require different strategies:
 - Law enforcement: Officer safety, prevention of crime, clarity for officers re: roles and responses
 - Courts: Judges want to know what happens after orders issued and desire enforcement; collaboration alleviates some of the court's burden to monitor compliance; greater information means more protective orders
 - Sheriffs: Officer safety, especially during service of process

"But he'll just use another weapon"

- Several studies establish that "access to" (not strictly ownership of) firearms is correlated to increase in likelihood of homicide and increased severity of violence
- Research indicates lack of a "substitution effect"—abusers do not use alternative weapons to kill when they do not have access to a gun

"But he'll just give it to his friend, brother, dad, etc."

- Although this is permissible, protocols and forms can make it safer:
 - Certification/affidavit signed by both parties, with acknowledgement of federal and state criminal liability for allowing access
 - Background check
 - Transfer at federally-licensed firearm dealer
 - Some courts require third-party to appear before the judge

"But we don't have anywhere to store the guns"

Creative solutions exist:

- Use of licensed dealers, with fees passed on to owners (explicit authority in some states)
- Dallas, TX: gun range

"But he can get a gun illegally no matter what we do"

- Imperative for us to use all means at our disposal to make abusers' acquisition of a firearm as difficult as possible
- Obtaining a gun on the illegal market is not as easy as most people perceive

"But he can get a gun illegally no matter what we do"

"Yes, some criminals will be able to steal or purchase guns already in circulation. But many of the estimated 300 million guns in civilian hands can't be easily acquired by criminals. Lots of gun owners lock their guns in safes or have other ways to secure their firearms, practices that can be increased by laws and educational campaigns. ...

"But he can get a gun illegally no matter what we do"

And it's not as easy or risk free for criminals to buy guns in the underground market as is commonly believed. Duke economist Philip Cook has studied Chicago's underground gun market and said, 'there may be a lot of guns, but there is a shortage of trusted sellers.' With greater accountability measures and choking the supply of new guns into the underground market, street prices will rise and fewer dangerous people will have guns."

Daniel Webster
Professor, School of Public Health
Johns Hopkins University

"But this is just another intervention that will disproportionately affect communities of color"

- Recognize that firearms violence disproportionately affects communities of color, and especially women of color
- Any interventions should be developed in collaboration with the affected communities
 - Don't impose, collaborate

"But this is just another intervention that will disproportionately affect communities of color"

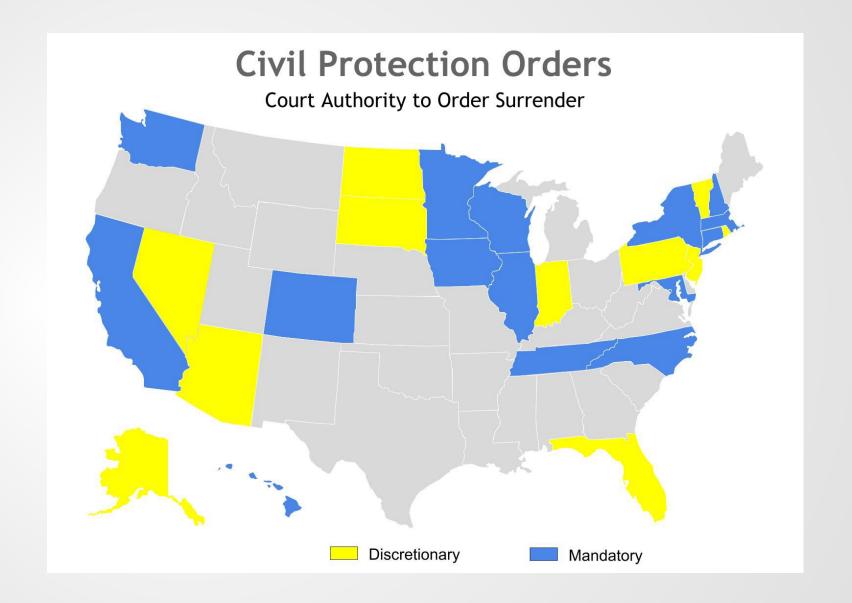
- Interventions targeting domestic violence should be a part of strategies to address firearms generally in underserved communities of color
 - For a description of effective strategies, see Engaging Communities in Reducing Gun Violence: A Road Map for Safer Communities

(Urban Institute, Joyce Foundation, and Joint Center for Political and Economic Studies 2016)

https://www.urban.org/sites/default/files/publication/80061/2000760-engaging-communities-in-reducing-gun-violence-a-road-map-for-safer-communities.pdf

"But our courts don't have the authority to prohibit possession and/or order surrender of firearms"

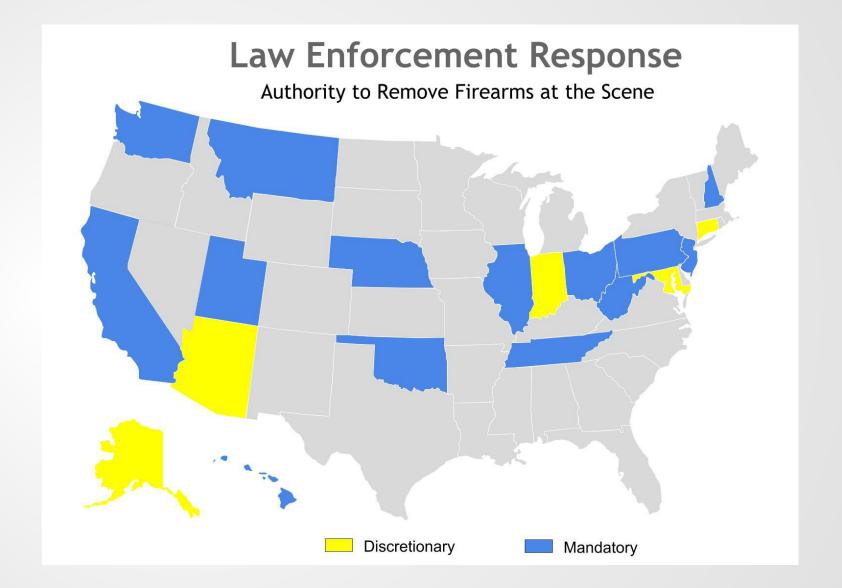




"But our courts don't have the authority to prohibit possession and/or order surrender of firearms"

- First, be sure that is the case
 - Sometimes prohibitions exist outside the protection order code, for example
- Even if there is no explicit authority, you can use implicit authority
 - "Catch-all" provisions; e.g., "other relief deemed necessary to provide for the safety and welfare of the plaintiff or any children"
 - Some jurisdictions have developed robust surrender procedures based upon implicit authority (Louisville, KY; Miami, FL)

"But our law enforcement officers don't have the authority to take firearms"



"But our law enforcement officers don't have the authority to take firearms"

Even where laws do not explicitly authorize officers to seize or seek surrender of firearms at the scene of a DV incident, other sources of authority may permit officers to take firearms:

- Safekeeping
- Voluntary surrender (marital property issue)
- Incident to arrest
- As contraband (e.g., if the gun is "illegal")
- In some circumstances: for violation of federal law

"But the feds never return our call"

Possible strategies include:

- Reach out to the Violence Against Women Act point of contact in the relevant U.S. Attorney's Office
- Enlist the federal Office of Tribal Justice in brokering relationships
- Explore cross-designation of prosecutors and/or law enforcement officers
- Learn about past and existing successful collaborations
 - Some through Project Safe Neighborhoods

"But our tribe can't get access to the federal databases"

Access to federal databases is critical

Challenges:

- Tribal participation in national criminal justice information sharing depends upon state regulations, statutes, and policies in which tribal land is located
- Tribes may face barriers to accessing and entering information into national crime information databases via state networks
- Results:
 - Tribal records are unavailable to other jurisdictions
 - Responding officers, victims, and entire communities are at risk
- Source: U.S. Dept. of Justice Tribal Access Program

"But our tribe can't get access to the federal databases"

A potential Solution: Tribal Access Program (TAP)

- Kiosk workstations, training, and support to enable Tribes to access the federal National Crime Information Center (NCIC) databases
- DOJ serves as Criminal Justice Information Service (CJIS) Service Agency (CSA)
- Civil (including protection order) and criminal cases

TAP ACCESS TAP Tribes



KEY

- TAP-FULL tribe (receive a kiosk workstation for whole-of-government needs)
- ◆ TAP-LIGHT tribe (receive software for criminal justice agencies)







For more information about TAP

Web: www.justice.gov/tribal/tap

e-mail: tribalaccess@usdoj.gov

What "buts" have you encountered that we haven't discussed?

Resources

National Council of Juvenile and Family Court Judges Family Violence and Domestic Relations Program (800) 527-3223 www.ncjfcj.org nhart@ncjfcj.org

The National Resource Center on Domestic Violence and Firearms, Battered Women's Justice Center www.preventdvgunviolence.org

Johns Hopkins Center for Gun Policy & Research, Johns Hopkins Bloomberg School of Public Health www.jhsph.edu/research/centers-and-institutes/johns-hopkins-center-for-gun-policy-and-research/

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